



# State-by-State Legislative Analysis of Funding FOR 988 SUICIDE AND CRISIS LIFELINE



DECEMBER 2022

Last year the National Association of State Mental Health Program Directors (NASMHPD) released a paper, *State's Experiences in Legislating 988 and Crisis Services Systems* (2021), which provided an overview of legislation developed throughout the nation to strengthen behavioral health crisis response and crisis systems of care. This year NASMHPD is releasing a sequel, *State-by-State Legislative Analysis of Funding for 988 Suicide and Crisis Lifeline*, which provides a summary of legislative approaches taken during **January 2022 to November 2022 to finance 988 Suicide and Crisis Lifelines** throughout the country.

## **ANALYSIS KEY**

988 Lifeline Centers ONLY

✔ Legislation Enacted

⋯ Legislation Pending

⊖ Legislation Failed

\* Child/Youth Initiative

Note: Pieces of legislation are linked to bill numbers; appropriations are linked to "Enacted Budgets."

The change to a nationwide network of 988 contact centers has been a catalyst for transforming crisis care into a continuum of services from the initial contact with the 988 Crisis and Suicide Prevention Lifeline, to a mobile crisis team response providing intervention, to a location for receiving and stabilizing individuals, and to follow up care including prevention services. The National Suicide Hotline Designation Act of 2020 permitted states to assess a fee on cell phone bills to fund the costs related to the three-digit number and associated crisis services. **To date over half of the states have attempted to legislate a 988 fee. To date, only five have been successful—including just one in 2022—although a similar fee on cell phone bills currently supports 911 in most states.** Telecommunications fees are the most sustainable source of funding for a comprehensive crisis system. In the coming year states will again look to a 988 fee as a long-term financing strategy. It is our hope that this **2022 summary of financing-related legislation** will provide not only a useful resource, but also an inspiration as states move forward building their 988 contact center networks and crisis services continuum.

# 2022 STATE LEGISLATION WITH A FEE

## Enacted

STATE	LEGISLATION	SUMMARY	NOTES
CALIFORNIA	✔ 2021-22 <a href="#">AB988</a>	Establishes a 988 fee of \$0.08 in FY23-24, subsequent years are capped at \$0.30; creates a Special Fund.	N/A

## Pending/Failed

STATE	LEGISLATION	SUMMARY	NOTES
KANSAS	⊖ 2021-22 <a href="#">HB 2281</a>	Designates 988 crisis hotline/duties; fee of \$0.50/mo. on exchange, wireless, VoIP, etc., excluding prepaid wireless; Year 1 revenues of \$15.2M; earlier bill dedicated prepaid wireless fees to Certified Community Behavioral Health Clinics (CCBHCs).	Session adjourned sine die 5/23/2022
KENTUCKY	⊖ 2022 <a href="#">HB 373</a>	Designates 988 crisis hotline centers and mobile crisis teams (MCTs); coordinates access to stabilization services; creates a restricted crisis fund (\$0.70 service charge assessed on telecommunications services).	Session adjourned sine die 4/14/2022
MASSACHUSETTS	⋯ 2021-22 <a href="#">H2081</a>	Designates a crisis hotline center(s) to provide crisis intervention/crisis care coordination; establishes an adjustable fee, and a Trust Fund.	Session adjourns 1/3/2023
MASSACHUSETTS	⋯ 2021-22 <a href="#">S1274</a>	Designates a crisis hotline center(s); establishes an adjustable monthly statewide 988 fee on commercial mobile or VOIP; requires regulations for information sharing between 988 and 911; dispatch law enforcement if safety concern; creates a Trust Fund; creates a 988 Commission for implementation/oversight.	Session adjourns 1/3/2023
MINNESOTA	⋯ 2022 <a href="#">HF4398/SF4014</a>	Includes a 988 surcharge began on 7/1/2022 on an access line of wireless, an IP-enabled voice, a wireline, and prepaid wireless service; fee not to exceed \$0.12 a month.	Session adjourned sine die 5/23/2022
RHODE ISLAND	⊖ 2022 <a href="#">H7389</a>	Establishes an adjustable 988 fee for crisis services; that 988 and E911 may be operated jointly; MCTs w/police co-responders; a designated fund.	Session adjourns 1/2/2023

# 2022 STATE LEGISLATION WITH BUDGET APPROPRIATION/TRUST FUND

## Enacted

STATE	LEGISLATION	SUMMARY	NOTES
ARKANSAS	✓ 2022 <a href="#">SB101</a>	Funds \$95.2M for crisis hotline services, school programs*, etc. (Amendment to the Revenue Stabilization Law)	N/A
CALIFORNIA	✓ 2021-22 <a href="#">SB 154</a>	Includes \$7.5M General Funds (GF) for implementation of the 988 contact system and support of contact technology for transfers between the 988 and 911 systems.	Enacted Budget
CONNECTICUT	✓ 2022 <a href="#">HB5001</a>	Concerns Children’s Mental Health; creates a “9-8-8 Suicide Prevention/Mental Health Crisis Lifeline Fund”; establishes 911/988 protocols; amendment removed a fee on prepaid wireless services to be capped at \$0.57.	N/A
COLORADO	✓ 2022-23 <a href="#">SB 22-1329</a>	Appropriates \$11.9M for 988 Suicide Prevention Lifeline Network.	Enacted Budget
FLORIDA	✓ 2022 <a href="#">HB5001</a>	Appropriates \$8.4M for 988 via the supplemental Mental Health Block Grant (MHBG) to <a href="#">fund MCTs.</a>	Enacted Budget
GEORGIA	✓ 2021-22 <a href="#">HB81</a>	Supports the 988 National Suicide Prevention Lifeline, \$114.0M.	Appropriations Bill
GEORGIA	✓ 2022-23 <a href="#">HB911</a>	Appropriates \$2.18M to fund the Georgia Crisis and Access Line (GCAL) and staffing for 988 hotline expansion.	Enacted Budget
IDAHO	✓ 2022 <a href="#">SB 1384</a>	Appropriates \$4.4M for 988 implementation.	Appropriations Bill
ILLINOIS	✓ 2022 <a href="#">HB 4700</a>	Creates a statewide 988 system; includes \$5M transfer from the 911 fund to the 988 fund. IL SB 4212 introduced to amend enacted budget for \$5M transfer from GF (pending).	Enacted Budget
ILLINOIS	✓ 2021-22 <a href="#">HB 900</a>	Funds 988 contact centers and crisis response services, \$5M.	Enacted Budget
IOWA	✓ 2022-23 <a href="#">SSB3158</a>	Appropriates \$306K for the Departments of Public Health and Human Services to maintain a single statewide 24-hour crisis hotline for the Iowa Children’s Behavioral health system*; expands warmlines services.	Enacted Budget
KANSAS	✓ 2021-22 <a href="#">SB19</a>	Funds 988 Hotline/Fund \$10M (GF); establishes 988 Council/Advisory Board with responsibilities for oversight.	Enacted Budget

STATE	LEGISLATION	SUMMARY	NOTES
KENTUCKY	✓ 2022 <a href="#">HB 1</a>	Appropriates the Mobile Crisis Expansion and 988 Suicide Hotline Support at \$6.2M (GF) for FY22-23 and \$13.4M (GF) for FY23-24 for a 988 hotline/additional MCTs; allocates \$500K each year for rural awareness.	Enacted Budget
LOUISIANA	✓ 2022 <a href="#">HB1</a>	Appropriates \$652K for the Lifeline 988 State Grant for statewide 24/7 coverage of 988 calls, chats, and texts.	Enacted Budget
MARYLAND	✓ 2022 <a href="#">HB0293</a> ✓ 2022 <a href="#">SB0241</a>	Designates 988 as the crisis hotline; establishes 988 Trust Fund; appropriates \$5.5M to support contact centers in FY24.	Enacted Budget
MICHIGAN	✓ 2022 <a href="#">HB 5783</a>	Includes \$3.0M (GF) federal match, and federal grant funding to create the Michigan Crisis and Access Line (MiCAL), \$30.5 M for crisis stabilization, in regions without a Lifeline center, and for statewide secondary coverage.	<a href="#">Enacted Budget</a>
MISSOURI	✓ 2022-23 <a href="#">HB3010</a>	Appropriates \$30,468,449 to implement the federally mandated 988 crisis hotline to serve as the emergency hotline for mental health, including \$1,000,000 general revenue and \$20,465,8502 budget stabilization fund.	<a href="#">Enacted Budget</a>
NEW JERSEY	✓ 2023 <a href="#">S2023</a> ✓ 2023 <a href="#">A4402</a>	Includes \$12.8M for 988 Mental Health Crisis and Suicide Prevention hotline and \$16M for MCTs.	Enacted Budget
NEW JERSEY	✓ 2022 <a href="#">S311</a> ✓ 2022 <a href="#">A2036</a>	Appropriates \$16.0M ( <a href="#">FY23</a> ) for contracting to operate hotline centers and establishing Trust Fund Account; introduced version contained a provision for a monthly statewide 988 fee for commercial mobile service or VOIP (by April 2023) but was removed.	Enacted Budget
NEW MEXICO	✓ 2022 <a href="#">HB 2 and 3</a>	Appropriates \$2.325M for the planning and implementation of the 988 Crisis Now behavioral health crisis response system.	Enacted Budget
NEW YORK	✓ 2022 <a href="#">S8007C</a>	Appropriates \$35.0M for the 988 suicide crisis hotline for FY23.	Enacted Budget
OKLAHOMA	✓ 2021-22 <a href="#">SB1040</a>	Appropriates \$18.824M for public health including the suicide prevention and crisis services hotline.	Enacted Budget
RHODE ISLAND	✓ 2022 <a href="#">H 7123</a>	Includes funds for the creation of a 988 hotline to assure a consistent level of 988 and crisis behavioral health services; appropriated \$1.875M in federal funds (FF) for the hotline.	Enacted Budget
SOUTH CAROLINA	✓ 2022 <a href="#">H 5150</a>	Appropriates \$1.3M to build a second contact center in Charleston where the state's MCTs are located.	Enacted Budget

STATE	LEGISLATION	SUMMARY	NOTES
UTAH	✔ 2022 <a href="#">HB2</a>	Appropriates \$52.5M for Non-Medicaid Treatment & Crisis Response, 988 not specified.	Supplemental
VIRGINIA	✔ 2022-24 <a href="#">HB30</a>	Appropriates \$1.67M to 988 Crisis Contact Center; \$14.0M (FY23)/\$27.0M (FY24) through ARPA funds; \$4.732M/\$2.7M (GF) and \$4.732M/\$7.45M for MCTs; \$6.0M/\$6.0M (GF) awareness/teams; \$8.4M/\$8.4M (GF) for MCTs/stabilization for children*.	Enacted Budget
WASHINGTON	✔ 2022 <a href="#">SB 5693</a>	Establishes a Statewide 988 Crisis Response Line Account, appropriates \$10.28M; \$13.374M (GF) FY22, and \$15.474M (GF) for FY23; blue-ribbon commission on intersection of criminal justice and behavioral health crisis.	Enacted Budget

## Pending/Failed

STATE	LEGISLATION	SUMMARY	NOTES
ARIZONA	⊖ 2022 <a href="#">HB 2828</a>	Includes \$1.25M for Department of Health Services and \$250K for Arizona Health Care Cost Containment System for suicide prevention. (Pending legislation dedicates marijuana sales revenue)	Session adjourned sine die 6/25/2022
HAWAII	⊖ 2022 <a href="#">SB 2529 SD1</a>	Includes funding for crisis hotline center(s) intervention/coordination—effective 7/1/2060; appropriates funds for FY22-23 for the transition to 988 system—effective 1/1/2050.	Session adjourned sine die 5/5/2022
HAWAII	⊖ 2022 <a href="#">HB 1665 HD1</a>	Provides a funded crisis hotline center(s) for crisis intervention/crisis care coordination—effective 7/1/2060.	Session adjourned sine die 5/5/2022
HAWAII	⊖ 2022 <a href="#">SB 2205</a>	Creates a task force to develop an implementation plan to utilize the 988 calling code of the National Suicide Prevention Lifeline; makes an appropriation—effective 1/1/2050.	N/A
ILLINOIS	⋯ 2022 <a href="#">HB 0969</a>	Includes \$5M from the Statewide 988 Trust Fund for grants and administrative expenses related to 988 Contact Centers and Crisis Response Services.	Session adjourns 1/11/2023
ILLINOIS	⋯ 2022 <a href="#">SB 2945</a>	Establishes 988 Trust Fund.	Session adjourns 1/11/2023
MINNESOTA	⊖ 2022 <a href="#">HF4706/SF 4410</a>	Creates and administers a designated Lifeline Center (or a network) to answer contacts of the NSPL; includes appropriation: \$8.6M for the centers.	Session adjourned sine die 5/23/2023

STATE	LEGISLATION	SUMMARY	NOTES
OHIO	🗨️ 2021-22 <a href="#">HB468</a>	Establishes a 988 administrator within the Department of Mental Health and Addiction Services to oversee the administration of the 988 suicide prevention and mental health crisis hotline system; creates a 988 fund in the state treasury.	Session adjourns 12/31/2022
RHODE ISLAND	🗨️ 2022 <a href="#">S2467</a> (sent to Governor)	S2467 in committee, original text replaced with \$1.9M for 988 hotline.	Session adjourns 1/2/2023

## 2022 STATE LEGISLATION REQUIRING COMPREHENSIVE STUDY

### Enacted

STATE	LEGISLATION	SUMMARY
ALABAMA	✅ 2022 <a href="#">HJR168</a>	Requires Study Commission report on the 988 Comprehensive Behavioral Health Crisis Communication System by 1/11/2022.
MASSACHUSETTS	✅ 2022 <a href="#">S3097</a>	Establishes 988; establishes 988 commission and requires a report.
MISSISSIPPI	✅ 2022 <a href="#">HB732</a>	Creates a Study Commission for a 988 statewide, comprehensive, well-funded behavioral health crisis system.

### Pending/Failed

STATE	LEGISLATION	SUMMARY
FLORIDA	🚫 2022 <a href="#">SB478</a>	Revises the purpose of the Commission on MH/SU to assess the adequacy of the Lifeline system, the crisis system, etc., and identifies any changes needed to implement the Commission's recommendations.